

UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF WASHINGTON

WORLD ACCESS, INC., a Colorado corporation,

No. 2:15-CV-285-SMJ

Plaintiff,

V.

MIDWEST UNDERGROUND  
TECHNOLOGY, INC., an Illinois  
corporation, doing business as SABRE  
INDUSTRIES,

**ORDER DENYING, IN PART, AND  
GRANTING, IN PART,  
DEFENDANT'S MOTION FOR  
SUMMARY JUDGMENT**

Defendant.

Before the Court, without oral argument, is Defendant Midwest Underground Technology, Inc.'s Motion for Summary Judgment, ECF No. 6. Defendant asks the Court to rule in its favor and find against Plaintiff on all causes of action in the complaint. Plaintiff World Access, Inc. opposes the motion. Having reviewed the pleadings and the file in this matter, the Court is fully informed and, for the reasons detailed below, **DENIES**, in part, and **GRANTS**, in part, Defendant's motion.

## I. Background Facts

1 Plaintiff World Access, Inc. (“World Access”), a Colorado corporation, and  
2 Defendant Midwest Underground Technology, Inc. (“Midwest Underground”), an  
3 Illinois corporation, entered into a Master Service Agreement (“MSA” or  
4 “Agreement”). ECF No. 1 at ¶¶ 1-3; ECF No. 8-1. The Agreement was executed  
5 on May 1, 2014. ECF No. 8-1. As relevant here, Midwest Underground is a  
6 general contractor that entered into agreements with cellular service carriers to  
7 build and activate cell phone towers for major service providers. ECF No. 1 at ¶¶  
8 3-5. World Access was a subcontractor to Midwest Underground and was  
9 responsible for providing materials, labor, and related services, among other  
10 things, to Midwest Underground. ECF No. 8-1 at 1.

11 Under the Agreement, World Access could only perform services after it  
12 received a Purchase Order from Midwest Underground specifying the work to be  
13 done. ECF No. 8-1 at Section 2.02. World Access received numerous such  
14 requests to complete work in New Mexico, Texas, and Washington, including  
15 within the Eastern District of Washington. ECF No. 1 at ¶ 7. To receive payment  
16 for its work, the Agreement required World Access to submit an invoice to  
17 Midwest Underground for completed services. ECF No. 8-1 at Section 3.03.  
18 Midwest Underground has paid all such invoices except for one. However, World  
19 Access alleges that Midwest Underground has improperly refused to issue  
20 Purchase Orders for Change Orders which World Access completed on assurances

1 from Midwest Underground that it would be compensated. ECF No. 14 at 3-4.  
2 Midwest Underground denies these allegations.

3 Importantly, Section 5.11 of the Agreement contains a choice-of-law  
4 provision whereby the parties agreed that Iowa law would govern any dispute.  
5 ECF No. 8-1. This section also states that the state and federal courts in  
6 Woodbury, Iowa were the agreed forums with jurisdiction to resolve a dispute  
7 arising from the Agreement. *Id.*

8 While World Access worked with Midwest Underground under the  
9 Agreement, World Access engaged with Beyond Wireless Ltd. (“Beyond  
10 Wireless”), a former World Access employee’s company, to have Beyond  
11 Wireless work with World Access on its projects. ECF No. 17 at ¶ 18. World  
12 Access and Beyond Wireless entered into a contract (“BW-WA contract”) on  
13 January 3, 2014, regarding their working relationship. ECF No. 20-1. This  
14 contract contained a dispute resolution provision identifying the District Court for  
15 Douglas County, Colorado as the court the parties chose to settle any disputes. *Id.*  
16 at ¶ 12. The BW-WA contract is silent as to which state’s law would apply to a  
17 dispute. *Id.* Beyond Wireless stopped working with World Access and began  
18 working directly with Midwest Underground in early 2015. ECF No. 10 at ¶ 5.  
19 The BW-WA contract expired on July 2, 2015. ECF No. 20-1 at ¶ 2; ECF No. 28  
20 at Bates No. WA\_MUTI0004191-92.

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3 **II. Procedural Background**

4 Plaintiff World Access initiated the present action on October 9, 2015. ECF  
5 No. 1. Midwest Underground filed its Answer and Counterclaim on January 11,  
6 2016. ECF No. 5. The following month, on February 26, Midwest Underground  
7 filed the present Motion for Summary Judgment. ECF No. 6. The parties  
8 subsequently exchanged responses, replies, and surreplies. ECF Nos. 14, 18, 26,  
9 and 29. The parties have yet to engage in formal discovery. ECF No. 16 at ¶ 2.

10 **III. Summary Judgment Standard**

11 Summary judgment is appropriate if the “movant shows that there is no  
12 genuine dispute as to any material fact and the movant is entitled to judgment as a  
13 matter of law.” Fed. R. Civ. P. 56(a). Once a party has moved for summary  
14 judgment, the opposing party must point to specific facts establishing that there is  
15 a genuine dispute for trial. *Celotex Corp. v. Catrett*, 477 U.S. 317, 324 (1986). If  
16 the nonmoving party fails to make such a showing for any of the elements  
17 essential to its case for which it bears the burden of proof, the trial court should  
18 grant the summary judgment motion. *Id.* at 322. “When the moving party has  
19 carried its burden under Rule [56(a)], its opponent must do more than simply  
20 show that there is some metaphysical doubt as to the material facts. . . . [T]he

1 nonmoving party must come forward with ‘specific facts showing that there is a  
2 genuine issue for trial.’” *Matsushita Elec. Indus. Co. v. Zenith Radio Corp.*, 475  
3 U.S. 574, 586-87 (1986) (internal citation omitted). When considering a motion  
4 for summary judgment, the Court does not weigh the evidence or assess  
5 credibility; instead, “the evidence of the non-movant is to be believed, and all  
6 justifiable inferences are to be drawn in his favor.” *Anderson v. Liberty Lobby, Inc.*, 477 U.S. 242, 255 (1986).

8 For summary judgment purposes a fact is material if it might affect the  
9 suit’s outcome under governing law. *Id.* at 248. A dispute about a material fact is  
10 “genuine” if the evidence is such that a reasonable jury could find in favor of the  
11 non-moving party. *Id.*

12 **IV. Discussion**

13 **a. The Applicable State Law**

14 As a threshold matter, this Court must first determine which state’s  
15 substantive law applies since this case raises contractual and tort based state-law  
16 claims. A federal court sitting in diversity applies the substantive law of the forum  
17 state in which the court is located, including that state’s choice-of-law rules. *See*  
18 *Blangeres v. United States Seamless, Inc.*, No. 13-cv-260, 2015 U.S. Dist. LEXIS  
19 165796, at \*9 (E.D. Wash. Dec. 10, 2015) (citing *First Intercontinental Bank v.*  
20

1 *Ahn*, 798 F.3d 1149, 1153 (9th Cir. 2015)); *Carideo v. Dell, Inc.*, 706 F.Supp.2d  
2 1122, 1126 (W.D. Wash. Fed. 12, 2010) (applying Washington law).

3

4

5 **i. Iowa Law Applies to World Access's Contract Based**  
6 **Claims**

7 In Washington, a contract's choice-of-law provision is generally enforced.  
8 *McKee v. AT&T Corp.*, 191 P.3d 845, 851 (2008) (citations omitted); 25 David K.  
9 DeWolf, et al, *Wash. Prac. Contract Law and Practice* § 5:18 (3d ed. 2016).  
10 However, if parties dispute a contract's choice-of-law provision, an actual conflict  
11 between the laws or interests of Washington and those from the other state must  
12 exist before courts engage in a conflict-of-laws analysis. *Carideo*, 706 F.Supp.2d  
13 at 1126. Courts disregard a contract's choice-of-law provision and apply  
14 Washington law “if, without the provision, Washington law would apply; if the  
15 chosen state's law violates a fundamental public policy of Washington; and if  
16 Washington's interest in the determination of the issue materially outweighs the  
17 chosen state's interest.” *McKee*, 191 P.3d at 851. All three conditions must be  
18 met. *Id.*

19 Here, at Section 5.11, the MSA unequivocally states the Agreement “shall  
20 be governed, construed and enforced by the laws of the States of Iowa.” ECF No.

1 8-1 at 10; ECF No. 17-1 at 10. Moreover, the parties' filings do not dispute the  
2 contract's choice-of-law provision. Indeed, in their filings both parties cite to Iowa  
3 and Washington law, and an actual conflict between the states' laws regarding  
4 plaintiff's contract claims does not exist. *See, e.g.*, ECF No. 6 at 5 n. 2 (Defendant  
5 notes that Iowa and Washington law are in accord as to how full performance  
6 discharges a party's contractual duties); ECF No. 14 at 6-7 (Plaintiff cites Iowa  
7 and Washington law regarding its *quantum meruit* claim and notes the states are in  
8 accord). Therefore, pursuant to Washington law and under these facts, Iowa law  
9 applies to the contract based claims in this dispute.

10 **ii. Washington Law Applies to World Access's Tortious  
11 Interference with Contract Claim**

12 Under Washington law, a contract's choice-of-law provision does not  
13 govern tort claims arising out of the contract. *Carideo*, 706 F.Supp.2d at 1127  
14 (citation omitted). Moreover, Iowa and Washington law are substantially in accord  
15 as to the elements of a tortious interference with contract claim. *See Leilang v.*  
16 *Pierce Cty. Med. Bureau, Inc.*, 930 P.2d 288, 300 (1997); *see also Helm Fin.*  
17 *Corp. v. Iowa Northern Ry. Co.*, 214 F.Supp.2d 934, 996 (N.D. Iowa May 31,  
18 2002). Courts will not undertake a conflict-of-law analysis unless an actual  
19 conflict between two states' laws on a tort based claim exists. *Helm*, 214  
20 F.Supp.2d at 996.

1       In this case, World Access's claim against Midwest Underground for  
2 tortious interference arises out of Midwest Underground working directly with  
3 Beyond Wireless, not from the MSA. ECF No. 1 at ¶¶ 34-38. Given that: (1) the  
4 Agreement's choice-of-law provision does not apply to tort based claims nor to all  
5 possible claims between the parties since the provision's language limits it to the  
6 Agreement; (2) the conduct giving rise to this claim involved Midwest  
7 Underground's actions vis-à-vis Beyond Wireless; (3) there is no true conflict  
8 between Iowa and Washington law as to the elements of a tortious interference  
9 with contract claim; and (4) the law of the forum state applies to a case in a  
10 federal court sitting in diversity, Washington law applies to World Access's tort  
11 based claim.

12       **b. The Court has Jurisdiction in this Case, Section 5.11 of the MSA  
13 Not Withstanding**

14       The Court also notes that the Agreement identifies the state and federal  
15 courts of Woodbury County, Iowa as having jurisdiction over any disputes arising  
16 out of the MSA. ECF No. 8-1 at 10; ECF No. 17-1 at 10. However, given that (1)  
17 World Access chose to litigate this dispute in this Court, in part, because a number  
18 of the factual circumstances giving rise to the dispute occurred in this District, (2)  
19 Midwest Underground does not object to this Court's jurisdiction, and (3) the  
20 Court has subject matter jurisdiction and venue is proper, the Court can properly  
hear this case. ECF No. 1 at ¶¶ 7 and 12.

1 Having addressed these threshold matters, the Court now turns to the  
2 present motion's merits.

3 **c. Portions of World Access's Breach of Contract Claim Survive  
4 Summary Judgment**

5 In order for World Access's breach of contract claim to survive summary  
6 judgment, it must establish that a genuine issue of material fact remains for trial.  
7 Under Iowa law, World Access must prove the following elements to prevail on  
8 this cause of action: (1) the existence of a contract; (2) the terms and conditions of  
9 the contract; (3) that it has performed all the terms and conditions required under  
10 the contract; (4) Midwest Underground breached the contract in a particular way;  
11 and (5) that it suffered damages as a result of the breach. *Royal Indem. Co. v.*  
12 *Factory Mut. Ins. Co.*, 786 N.W.2d 839, 846 (Iowa 2010) (citing *Molo Oil. Co. v.*  
13 *River City Ford Truck Sales, Inc.*, 578 N.W.2d 222, 224 (Iowa 1998)).

14 Here, the parties agree the MSA is the contract at issue. The dispute centers  
15 on whether Midwest Underground performed all the obligations it owed World  
16 Access. As to Purchase Orders between the parties, the record—viewed in the  
17 light most favorable to non-movant World Access—demonstrates that Midwest  
18 Underground has paid World Access for all issued Purchase Orders except one,  
19 invoice number 2015193, or project WA902. ECF No. 14 at 5; ECF No. 18 at 2-3;  
20 ECF No. 17 at 4. Roughly \$28,700 is at issue there. ECF No. 17 at 4. World  
Access claims that the Purchase Order for WA905 is also outstanding. *Id.*; ECF

1 No. 26 at 3(a). However, Midwest Underground has provided sufficient evidence,  
2 and World Access has not rebutted said evidence, showing that Midwest  
3 Underground has paid World Access for WA905. ECF No. 9-1 at Ex. B. As such,  
4 summary judgment is granted as to the Purchase Orders Midwest Underground  
5 has already paid. The dispute over WA902, however, remains.

6 The Court now turns to the remaining claims related to this cause of action:  
7 the alleged Change Orders and claims that Midwest Underground improperly  
8 breached agreements for World Access to perform work at four sites in Texas.  
9 ECF No. 14 at 5-6.

10 **i. World Access's Claim that Midwest Underground Owes It  
11 Payment for Change Orders Survives Summary Judgment**

12 As to the Change Orders issue, World Access must prove elements two  
13 through five of a breach of contract claim as detailed above. *Royal Indem. Co.*,  
14 786 N.W.2d at 846. Presently, element two regarding the terms of the contract is  
15 critical and contested.

16 **1. The MSA's Terms and Conditions as to Change  
17 Orders are Unclear**

18 The Agreement defines Change Orders as “any Services identified in a  
19 Purchase Order, or otherwise, that Subcontractor is asked to perform that is not  
20 identified in the Scope of Work or reasonably implied or assumed therein.” ECF  
No. 8-1 at page 2, Article I. The MSA further states that World Access, as

1 subcontractor, “shall under no circumstances perform Services prior to the receipt  
2 of an applicable Purchase Order. . . . [and] shall not perform any Services or other  
3 work not specifically identified or reasonably implied by a Purchase Order (the  
4 ‘Authorized Work’).” *Id.* at Section 2.02. However, World Access could perform  
5 work outside the four corners of a Purchase Order if it submitted a Change Order  
6 and Midwest Underground approved it in accordance with Exhibit C. *Id.* Midwest  
7 Underground made clear that it “shall not be liable for payment of any item  
8 included on an invoice or request for payment that is not Authorized Work or an  
9 approved Change Order.” *Id.*

10 Iowa courts have held that a scheme regarding written change orders  
11 between contractors such as the one detailed in the MSA is allowed. *T & K*  
12 *Roofing & Sheet Metal Co. v. Rockwell Collins, Inc.*, No. 05-0700, 2006 WL  
13 1009015, at \*2 (Iowa Ct. App. April 12, 2006) (“However, if required, the request  
14 for additional compensation must be made in writing and cannot be made after the  
15 work is complete. The key to the sufficiency of a writing as a change order is  
16 whether there was *approval* of additional compensation by the owner.”) (internal  
17 quotations and citations omitted; emphasis in the original).

18 Here, Midwest Underground required World Access to submit Change  
19 Orders in writing. The MSA purports to include a form at Exhibit C specifying the  
20 Change Order form to be used, but Exhibit C is a blank page entitled “Change

1 Order From [sic]" with a World Access representative's initials at the bottom  
2 right. ECF No. 8-1 at 14; ECF No. 17-1 at 14. Nevertheless, World Access  
3 provided Change Order requests to Midwest Underground in writing. For  
4 example, in an email dated February 26, 2015, World Access submitted a Change  
5 Order request, per Midwest Underground's request, regarding "Excessive Rock in  
6 Anchor Holes." ECF No. 17-1 at Bates No. WA\_MUTI0003340. Similarly, in  
7 April 2015, World Access again engaged in correspondence alerting Midwest  
8 Underground about Change Orders and "out of scope work." ECF No. 17-1 at  
9 Bates No. WA-MUTI0003455-60. Again, a few months later, on August 5, 2015,  
10 Darrin Peters at Midwest Underground and Daryl Moe from World Access  
11 discuss Change Orders. ECF No. 17-1 at Bates No. WA\_MUTI0001838. The  
12 correspondence, however, does not state that the Change Orders were approved.  
13 *Id.* Nevertheless, Peters writes, "[i]f we do not receive the basic close-out  
14 information as required by a client then I cannot push for payment on the base  
15 work let alone the *additional work*." (emphasis added). *Id.* A few days later, on  
16 August 12, 2015, Peters again assures Moe that Midwest Underground is looking  
17 at the Change Order: "I need to get this base project close-out's 100% complete  
18 and then will move onto the change order related items, you have my word we  
19 will discuss and be fair here." ECF No. 17-1 at Bates No. WA\_MUTI0001808.

20

1 On these facts, World Access has presented enough evidence to establish  
2 that a genuine issue of material fact exists as to the MSA's contractual terms and  
3 conditions related to Change Orders. Although Section 2.02 of the Agreement  
4 required World Access to submit a written Change Order for Midwest  
5 Underground's approval, the MSA does not offer much guidance as to the Change  
6 Order approval process. That World Access was to submit requests in writing is  
7 clear. However, the Agreement does not specify how World Access was to submit  
8 those requests. For its part, Midwest Underground was to approve such requests;  
9 yet the Agreement only states that Midwest Underground had to approve the  
10 requests before World Access could begin any work. It does not specify the  
11 process by which approval would be secured or rejected nor how the decision  
12 would be communicated to World Access. Importantly, Section 2.02 refers to  
13 Exhibit C as the vehicle for approving Change Order requests. Yet, Exhibit C is a  
14 blank page offering no guidance to either party on how to proceed on Change  
15 Order requests. Moreover, the correspondence World Access submitted shows  
16 that, at least on these occasions, World Access submitted written Change Order  
17 requests to Midwest Underground. Indeed, Peters acknowledged the Change  
18 Order requests in writing to Moe, "you have my word we will discuss and be fair  
19 here." ECF No. 17-1 at WA\_MUTI0001808. Without the benefit of further  
20 discovery, including depositions of key individuals at World Access and Midwest

1 Underground, it is simply unknown at this time how Midwest Underground  
2 handled World Access's Change Order requests. Midwest Underground's  
3 assertion that "[i]t is undisputed that no change orders were approved for the work  
4 [World Access] claims payment for," is insufficient since the MSA is incomplete.  
5 ECF No. 18 at 4.

6 As such, given the MSA's silence on key terms and conditions regarding  
7 Change Order requests, especially regarding whether World Access's requests  
8 were approved and the process by which Midwest Underground considered said  
9 requests, a genuine issue of material fact remains.

10 **ii. A Genuine Issue of Material Fact Remains as to Whether  
11 Midwest Underground Followed the MSA's Terms in  
12 Canceling the Issued Purchase Orders Regarding the Four  
13 Texas Sites**

14 As to the four sites in Texas that World Access alleges Midwest  
15 Underground improperly assigned to a different subcontractor, World Access  
16 must prove elements two through five of a breach of contract claim as detailed  
17 above. *Royal Indem. Co.*, 786 N.W.2d at 846.

18 There is no dispute that the MSA controls here, specifically "Section 4.13.  
19 Term & Termination." As Midwest Underground states, the Agreement is  
20 unambiguous. Midwest Underground reserved the right to terminate or suspend  
the Agreement, services, or any Purchase Order, in whole or in part, at its  
convenience. ECF No. 8-1 at Section 4.13. This section also makes clear that

1 Midwest Underground's sole liability would be for services World Access  
2 performed before the Purchase Order's termination. *Id.* However, Midwest  
3 Underground neglected to highlight in its briefing that the Agreement also  
4 required it to provide World Access "with five (5) days prior notice." *Id.* Email  
5 notification would have sufficed. *Id.*

6 The record reflects that Midwest Underground provided World Access the  
7 Purchase Orders requesting work on the four Texas sites at issue in January and  
8 March of 2015. ECF No. 17-1 at Bates Nos. WA\_MUTI0000010, 13, 19, 26.  
9 Neither party, however, has submitted evidence regarding the Agreement's notice  
10 requirement. Such notice may or may not have been in writing. ECF No. 17 at ¶  
11 16 (Daryl Moe's declaration relating conversations with multiple Midwest  
12 Underground representatives indicating that Midwest Underground would "take  
13 care of" World Access, among other things). Given the references to discussions  
14 and potential discussions between representatives at World Access and Midwest  
15 Underground, said conversation could have occurred regarding this issue but the  
16 record has not been developed on this point. *See, e.g.*, ECF No. 17-1 at  
17 WA\_MUTI0001808. As such, a genuine issue of material fact remains.

18 **d. World Access's *Quantum Meruit* Cause of Action Survives  
19 Summary Judgment**

20 Iowa law permits parties to plead alternative recovery theories in contract  
disputes. *Phillips Kiln Servs. v. Int'l Paper Co.*, No. C02-4005-MWB, 2002 U.S.

1 Dist. LEXIS 10186, at \*20-21 (N.D. Iowa June 3, 2002) (citing Iowa case law and  
 2 the state's rules of civil procedure for the proposition that a plaintiff can plead  
 3 breach of contract and *quantum meruit* claims as alternative recovery theories);  
 4 *see also Webster Indus. Inc., v. Northwood Doors, Inc.*, 234 F.Supp.2d 981, 992-  
 5 94 (N.D. Iowa Nov. 4, 2002). However, parties cannot *recover* under an express  
 6 contract theory and a *quantum meruit* theory.<sup>1</sup> *Phillips Kiln Servs.*, 2002 U.S. Dist.  
 7 LEXIS 10186 at \*14.

8 Moreover, while express and implied-in-fact contracts cannot coexist with  
 9 respect to the same subject matter, they *can coexist* where an implied-in-fact  
 10 contract addressed a point not covered by an express contract. *Id.* at \*14-16.  
 11 Indeed, implied-in-fact contracts are found when “there is merely a tacit promise,  
 12 one that is inferred in whole or in part from expressions other than words on the  
 13 part of the promisor.” *Iowa Waste Sys. V. Buchanan Cty.*, 617 N.W.2d 23, 29  
 14 (Iowa Ct. App. May 31, 2000) (internal quotations and citations omitted).

15 If a party chooses to seek recovery for breach of an implied-in-fact contract,  
 16 it must show “(1) the services were carried out under such circumstances as to  
 17 give the recipient reason to understand (a) they were performed for him and not  
 18 some other person, and (b) they were not rendered gratuitously, but with the

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<sup>1</sup> Courts disfavor using the term *quantum meruit*; breach of an implied-in-fact contract is the preferred terminology. *Iowa Waste Sys. V. Buchanan Cty.*, 617 N.W.2d 23, 29 (Iowa Ct. App. May 31, 2000). The term *quantum meruit* is “used to denote a particular subclass of implied-in-fact contracts—an implied-in-fact contract to pay for services rendered.” *Id.*

1 expectation of compensation from the recipient; and (2) the services were  
2 beneficial to the recipient.” *K&L Landscape & Constr. v. Dakota Contrs.*, No. 4-  
3 384/03-0676, 2004 Iowa App. LEXIS 1151, at \*8 (Iowa Ct. App. Oct. 14, 2004)  
4 (quotations and citations omitted).

5 To the extent Midwest Underground argues that World Access’s implied-  
6 in-fact contract cause of action must be dismissed because of “the existence of a  
7 written contract and the complete overlap between the contract and the quantum  
8 meruit claims,” that argument is unpersuasive. ECF No. 6 at 5. Iowa courts allow  
9 parties to plead both breach of contract and breach of implied-in-fact contract, as  
10 detailed above. Indeed, in reply, World Access clarifies that under its pleaded  
11 claims, “[e]ither all of the work done/damages are covered by the MSA and are  
12 contractual damages, or some or all of the damages are for work done outside the  
13 contract, in which case they are covered by the quantum meruit claim.” ECF No.  
14 14 at 6. Given the discussion at Section IV(c), *supra*, genuine issues of material  
15 fact remain regarding Midwest Underground’s handling of Change Order requests  
16 and whether it approved them. These facts, when further developed, will also be  
17 relevant to this claim’s elements.

18 Midwest Underground also cites authority establishing that recovery under  
19 *quantum meruit* “cannot be had if the proof offered in support thereof establishes  
20 an express contract.” *Trs. of the Iowa Laborers Dist. Council Health & Welfare*

1 *Trust v. Ankeny Cmty. Sch. Dist.*, 865 N.W.2d 270, 279 (Iowa Ct. App. Dec. 24,  
 2 2014) (citing *Sammon v. Roach*, 235 N.W. 78, 79 (Iowa 1931)). Assuming this  
 3 proposition is true, which it may or may not be given that the appellate court in  
 4 that case questioned *Sammon's* continuing validity, it is presently unclear whether  
 5 the facts in this case render the contract, vis-à-vis the Change Orders World  
 6 Access submitted to Midwest Underground, an express or implicit contract.

7 As such, a genuine issue of material fact as to the parties' contractual  
 8 obligations—and whether these were express or implied—remains, preserving this  
 9 cause of action as well.<sup>2</sup>

10 **e. World Access's Claim for Breach of the Covenant of Good Faith  
 11 and Fair Dealing Survives Summary Judgment**

12 Iowa law recognizes an implied duty of good faith and fair dealing in all  
 13 contracts. *Team Two, Inc. v. City of Des Moines*, No. 12-1565, 2013 WL 1749909,  
 14 at \*5 (Iowa Ct. App. April 24, 2013) (citing *Bagelmann v. First Nat'l Bank*, 823  
 15 N.W.2d 18, 34 (Iowa 2012)). Although the covenant's limits are unclear, it does  
 16 not “give rise to new substantive terms that do not otherwise exist in the  
 17 contract.” *Bagelmann*, 823 N.W.2d at 34 (citing *Mid-American Real Estate Co. v.  
 18 Iowa Realty Co.*, 406 F.3d 969, 974 (8th Cir. 2005)). Rather, the “covenant

19 <sup>2</sup> The parties seem to blur the lines between causes of action for unjust enrichment and implied-in-fact contracts.  
 20 See ECF No. 14 at 7 and ECF No. 18 at 1, 6-7. As Iowa courts have explained, the two are not the same nor are  
 they interchangeable; causes of action alleging breach of an implied-in-fact contract are rooted in contract law  
 whereas unjust enrichment claims are more appropriately described as grounded in the remedy of restitution. See  
*Iowa Waste Sys. v. Buchanan Cty.*, 617 N.W.2d 23, 28-30 (Iowa Ct. App. May 31, 2000).

1 prevents one party from using technical compliance with a contract as a shield  
2 from liability when that party is acting for a purpose contrary to that for which the  
3 contract was made.” *Mid-American Real Estate Co.*, 406 F.3d at 974.

4 Here, World Access pleads this cause of action as an alternative recovery  
5 theory that rests on the same pleaded damages as the breach of contract claim.  
6 ECF No. 14 at 8. As discussed, further discovery is needed regarding Midwest  
7 Underground’s contractual obligations regarding the Change Orders. *See* Section  
8 IV(c), *supra*. On this record, issues of material fact remain regarding the parties’  
9 obligations. As such, this cause of action also survives.

10 **f. World Access’s Tortious Interference with Contract Claim  
11 Survives Summary Judgment**

12 Under Washington law, the elements for intentional interference with a  
13 contract are “(1) the existence of a valid contractual relationship or business  
14 expectancy; (2) that defendants had knowledge of that relationship; (3) an  
15 intentional interference inducing or causing a breach or termination of the  
16 relationship or expectancy; (4) that defendants interfered for an improper purpose  
17 or used improper means; and (5) resultant damage.” *Leingang v. Pierce Cty. Med.  
18 Bureau, Inc.*, 930 P.2d 288, 300 (1997).

19 Here, the parties dispute whether a valid contractual relationship existed  
20 between Beyond Wireless and World Access. It is undisputed that World Access  
entered into a contract with Beyond Wireless. ECF No. 20-1. World Access asks

1 the Court to exclude the contract between Beyond Wireless and World Access  
2 (“BW-WA contract”) from the record because, World Access claims, Midwest  
3 Underground’s attorney failed to properly authenticate it. ECF No. 26 at 2.  
4 Defense counsel’s declaration states that World Access produced the copy of the  
5 BW-WA contract to him. ECF No. 20 at 2. This declaration is based on personal  
6 knowledge of how Midwest Underground obtained the contract. Based on this  
7 statement, the contract was properly authenticated, and the contract at ECF No.  
8 20-1 is admitted into the record.

9 The Court notes, however, that defense counsel should have also submitted  
10 to the Court the BW-WA contract’s corresponding extension notice, which World  
11 Access produced simultaneously to Midwest Underground. ECF No. 26 at 2; ECF  
12 No. 28 at Bates No. WA\_MUTI0004191-92. This document demonstrates that the  
13 BW-WA contract was extended six months to July 3, 2015. ECF No. 28 at Bates  
14 No. WA\_MUTI0004191-92. The Court is unclear why, after receiving evidence  
15 of the BW-WA contract’s extension, and submitting the contract to the Court,  
16 Midwest Underground argued that the contract at issue had expired on January 4,  
17 2015. ECF No. 18 at 8. At best, this was defense counsel’s mistake. At worst, this  
18 could be seen as an effort to mislead the Court. The Court will assume the former  
19 but reminds all counsel to take care and be forthright with the information  
20 presented to the Court.

1 Moreover, Midwest Underground's argument that the BW-WA contract's  
2 exclusivity provision became void when World Access failed to pay Beyond  
3 Wireless does not dispose of this claim at this juncture. ECF No. 18 at 8-9.  
4 Vilmantas Narbutas's declaration states that on or about January 2015, Beyond  
5 Wireless refused to work with World Access over non-payment issues and from  
6 then on Beyond Wireless worked directly with Midwest Underground. ECF No.  
7 10 at ¶ 7. Although Narbutas's declaration demonstrates when Beyond Wireless  
8 began working with Midwest Underground, it does not establish when the BW-  
9 WA contract's exclusivity provision became void, if ever. Also in early 2015,  
10 World Access engaged Midwest Underground in discussions about Beyond  
11 Wireless. ECF No. 17 at ¶ 20. Daryl Moe's declaration states that he discussed  
12 issues regarding Beyond Wireless with Midwest Underground on or about  
13 February 2015. *Id.* A Midwest Underground representative allegedly told Moe,  
14 “[w]e took your crew and there is nothing you can do about it.” *Id.* This occurred  
15 around the same time Narbutas states Beyond Wireless began working directly  
16 with Midwest Underground. ECF No. 10 at ¶ 7. Whether the non-payment  
17 occurred close in time to when Beyond Wireless stopped working with World  
18 Access is important. Given the temporal proximity between the events detailed  
19 above and Midwest Underground's representative's alleged statement to Moe, a  
20 genuine issue of material fact remains regarding this cause of action's first factor.

1       As to the second factor, whether Midwest Underground knew of the  
2 contract between Beyond Wireless and World Access, for the reasons discussed  
3 above regarding communication between Beyond Wireless, Midwest  
4 Underground, and Word Access, a genuine issue of material fact remains.

5       Regarding the remaining factors, these would also benefit from further  
6 discovery. Midwest Underground argues that to survive summary judgment on  
7 this claim World Access must put forth evidence that “would permit a rational  
8 finder of fact to conclude that [the defendant’s] predominant purpose was to injure  
9 or destroy [the plaintiff’s business].” ECF No. 18 at 9 (citing *Wilkin Elevator v.*  
10 *Bennett State Bank*, 522 N.W.2d 57, 62 (Iowa 1994)). Although this formulation  
11 overstates that court’s statement, the general point is well taken—World Access  
12 provides no evidence that Midwest Underground’s purpose was improper. Yet,  
13 how could World Access present such evidence? The parties have not engaged in  
14 formal discovery on this or any other claim. Given the nature of the evidence  
15 needed to prevail on a tortious interference claim, if such evidence exists,  
16 Midwest Underground will likely possess it. As such, the Court declines to  
17 dismiss this claim and it survives summary judgment.

18            **g. Further Discovery is Warranted**

19        Although the Court has already made clear that the case would benefit from  
20 discovery, it nonetheless addresses World Access’s Fed. R. Civ. P. 56(d) request

1 for additional discovery. ECF No. 14 at 8-9. In opposition, Midwest Underground  
2 argues, relying on *Blough v. Holland Realty, Inc.*, that a party making such a  
3 request must show that the evidence it seeks would prevent summary judgment.  
4 574 F.3d 1084, 1091 n. 5 (9th Cir. 2009). That case is readily distinguishable from  
5 the instant action. In *Blough*, the summary judgment proceedings were initiated  
6 more than two years after the action was filed and much discovery had been  
7 completed. *Id.* at 1091. Here, in sharp contrast, the parties have engaged in no  
8 formal discovery and the summary judgment proceedings began a mere four  
9 months after the complaint was filed and about a month and one week after  
10 Midwest Underground filed its answer. *See* ECF No. 16 at ¶ 2; ECF Nos. 1, 5 and  
11 6. As such, World Access's request for further discovery is granted.

## 12 V. Conclusion

13 The Court has fully reviewed the parties' filings in considering Midwest  
14 Underground's Motion for Summary Judgment.

15 Accordingly, **IT IS HEREBY ORDERED:**

16 1. Defendant's Motion for Summary Judgment, **ECF No. 6**, is **DENIED** as  
17 to Plaintiff's:

18 a. Breach of Contract claims related to the one disputed Purchase  
19 Order, the alleged Change Orders, and the four Texas work sites;

- b. Implied-in-Fact Contract claim<sup>3</sup>;
- c. Claim for Breach of the Covenant of Good Faith and Fair Dealing;

and

- d. Tortious Interference with Contract claim.

2. Defendant's Motion for Summary Judgment, ECF No. 6, is GRANTED

as to Plaintiff's:

- a. Breach of Contract claim related to the Purchase Orders that Defendant has already paid.

**IT IS SO ORDERED.** The Clerk's office is directed to enter this Order, enter judgment in accordance with this Order, and provide copies to all counsel.

**DATED** this 30<sup>th</sup> day of September 2016.

Salvador Mendoza Jr.

<sup>3</sup> The parties refer to this as the *quantum meruit* claim.